

North Yorkshire Council
24 July 2024

Proposed Changes to the Constitution for recommendation to full Council

Report of the Assistant Chief Executive Legal and Democratic Services

1.0 PURPOSE OF REPORT

- 1.1 To enable Council to consider the appended report 'Proposed Changes to the Constitution' as recommended to Council by the Executive at their meeting on 9 July 2024.

2.0 BACKGROUND

- 2.1 On 9 July 2024, the Executive considered the appended report 'Proposed Changes to the Constitution' and recommended it to Council at their meeting on 24 July 2024.
- 2.2 The Constitution is maintained by the Assistant Chief Executive Legal and Democratic Services and kept under review on an ongoing basis. Proposed changes to the Constitution are considered by the Members' Working Group on the Constitution and the Executive and ultimately approved by full Council.
- 2.3 The proposed amendments to the Constitution include changes: to the titles of the Area Constituency Committees and the Area Constituency Planning Committees; to the Procurement and Contract Procedure Rules; to the definition of a Key Decision in relation to grant applications and acceptance; to the Financial Procedure Rules; and to the Executive Members' Delegation Scheme.
- 2.4 The minutes of the meeting of the Executive on 9 July 2024 are available here - [Agenda for Executive on Tuesday, 9th July, 2024, 11.00 am | North Yorkshire Council](#)

3.0 FINANCIAL IMPLICATIONS

- 3.1 These are covered in the appended report that went to the Executive on 9 July 2024.

4.0 LEGAL IMPLICATIONS

- 4.1 These are covered in the appended report that went to the Executive on 9 July 2024.

5.0 CLIMATE CHANGE IMPLICATIONS

- 5.1 These are covered in the appended report that went to the Executive on 9 July 2024.

6.0 EQUALITIES IMPLICATIONS

- 6.1 These are covered in the appended report that went to the Executive on 9 July 2024.

7.0 RECOMMENDATIONS

- 7.1 That Council consider the appended report 'Proposed Changes to the Constitution' as recommended to Council by the Executive at their meeting on 9 July 2024.

BARRY KHAN
Assistant Chief Executive Legal and Democratic Services
County Hall
NORTHALLERTON
16 July 2024

Background Documents: North Yorkshire Council Constitution; The Local Government 2000 as amended.

North Yorkshire Council

Executive

9 July 2024

Proposed Changes to the Constitution for recommendation to full Council

Report of the Assistant Chief Executive Legal and Democratic Services

1.0 PURPOSE OF REPORT

- 1.1 To present to the Executive, for reporting back to full Council for information, amendments to the Constitution made by the Assistant Chief Executive Legal and Democratic Services under his delegated powers.
- 1.2 To present to the Executive, for recommendation to full Council for approval, proposed amendments to the Constitution.

2.0 BACKGROUND

- 2.1 The Constitution is maintained by the Assistant Chief Executive Legal and Democratic Services and kept under review on an ongoing basis. Proposed changes to the Constitution are considered by the Members' Working Group on the Constitution and the Executive and ultimately approved by full Council.
- 2.2 Under Article 15.02(c) of the Constitution, the Assistant Chief Executive Legal and Democratic Services has delegated power to amend the Constitution:
- (i) to correct administrative issues such as cross-references, title changes, typographical errors and formatting;
 - (ii) to ensure that the Constitution and the Council's procedures meet all legal requirements;
 - (iii) to reflect changes to arrangements for the distribution of responsibilities and the delegation of powers in accordance with decisions taken by the person(s) or body with authority to take such action; and
 - (iv) consequentially, to give effect to changes explicitly approved by the full Council;

and any such amendments as set out in sub-paragraph (c)(ii) above shall be reported to the next meeting of the full Council.

3.0 AMENDMENTS TO THE CONSTITUTION

- 3.1 Part A of the amendments chart at **Appendix 1** sets out proposed amendments to the Constitution for Members' consideration, relating to:
- a) the titles of the Area Constituency Committees and the Area Constituency Planning Committees being amended to Area Committees and Area Planning Committees respectively and that the existing geographies remain as they are

until such time as a full review of the geographies can be undertaken, following engagement with Members.

3.2 The more substantive items for consideration are the subject of separate sections of this report below.

3.3 Part B of the amendments chart at **Appendix 1** sets out amendments for information which have been undertaken by the Assistant Chief Executive Legal and Democratic Services under his delegated powers in Article 15.02(c) of the Constitution and which are being reported back to full Council for information. Such amendments relate to:

- a) correcting typographical/administrative/formatting errors;
- b) picking up further consequential amendments (previously agreed by Council) to change references to the Transition (LGR) Overview and Scrutiny Committee to Housing and Leisure Overview and Scrutiny Committee.

3.4 Subject to any comments Members may have, the Executive is asked to:

- a) agree that the proposed amendments to the Constitution set out in Part A of **Appendix 1** be proposed to full Council for approval;
- b) note the amendments to the Constitution set out in Part B of **Appendix 1** to this report, made by the Assistant Chief Executive Legal and Democratic Services under his delegated powers, for reporting back to full Council for information.

4.0 **PROCUREMENT AND CONTRACT PROCEDURE RULES**

4.1 Officers have taken the opportunity to undertake an interim review of the Procurement and Contract Procedure Rules in the Constitution, specifically related to the current three quote and best value process.

4.2 Certain amendments are proposed to the financial limits for seeking a minimum of three quotes or using the best value process to demonstrate value for money, in order to support a more agile and flexible way of working. The proposed amendments relate to the Council's obligation to comply with transparency requirements.

4.3 On 5 June 2024, the Members' Working Group on the Constitution considered the proposed amendments to the Procurement and Contract Procedure Rules in this regard and recommended them to the Executive for consideration and recommendation on to full Council.

4.4 Currently the Procurement and Contract Procedure Rules state:

MINIMUM THREE QUOTES PROCESS/BEST VALUE FORM

8.5 Where the estimated value of a Contract is above £5,000 excluding VAT, and less than £50,000 including of VAT (taking into account the whole life cost of the Contract including extensions and/or variations) a minimum of three quotes should be sought.

8.6 Where possible quotes should be sought from at least one local supplier based within North Yorkshire and at least one Small and Medium Enterprise (SME).

8.7 If three quotes are not sought, the Contract may be directly awarded using the Best Value Form as long as sufficient justification is given for not undertaking a quotes process. It is the Officer's responsibility to complete the Best Value Form.

8.8 A three quote process/best value form cannot be accepted where the value exceeds the upper limit for this process (i.e., £50,000 inclusive of VAT). If the value of the quote exceeds the upper limit for this process the bids process must be followed in accordance with Rule 9.

4.5 It is recommended that the financial limit for the three quote process/ best value form is amended as detailed in the below table:

Spend Area	Upper Threshold Limit (Including VAT)
Goods/ Services contracts (excluding Technology Contracts)	£5,001 up to and including £100,000
Technology Contracts	£5,001 up to and including £150,000
Works contracts	£5,001 up to and including £250,000
Light Touch Contracts (typically social care)	£5,001 up to and including £170,000

4.6 Benchmarking has been undertaken to review what other Local Authorities financial limits are for seeking quotations. This has evidenced that the proposals are in line with similar size councils:

- Cumberland Council - 3 quotes up to £100k
- Somerset Council - 3 quotes up to £100k for goods/ services and £250k works
- Leeds City Council - 3 quotes up to £100k and 4 quotes up to the relevant UK Procurement Threshold
- Barnsley Council - 3 quotes up to £100k for goods/ services and £250k works

4.7 Amending the financial limits will allow the centralised Procurement and Contract Management Service (PCMS) to focus delivery on the key strategic requirements for the council.

4.8 The process for seeking quotations or completing the best value process is more streamlined and will save Officer time and speed up and simplify the procurement process for suppliers. As part of the proposed changes, we would mandate that one quote must be from an SME¹/ VCSE² or local supplier, unless this is not possible due to the nature of the market. This will help the council drive its ambitions around supporting SMEs/ VCSE and businesses within North Yorkshire to do business with the council and reduce the resource burden which is often perceived. It is anticipated that by mandating the requirement to seek at least one quote from an SME, VCSE or local supplier that this could help reduce the environmental impact of contract delivery.

4.9 To ensure transparency related to lower value contracting activity the council will continue to:

¹ Small & Medium Enterprise (SME)

² Voluntary, Community or Social Enterprise (VCSE)

- Publish the forward procurement plan which provides a pipeline of contract opportunities.
- Comply with requirements to publish on the government Find a Tender site.
- Publish the council's contract register.
- Publish decision records, where applicable.
- Ensure entries are made on the council's forward plan of key decisions, and publish reports, where applicable.

4.10 To minimise any risks associated with increasing the financial limits the following will be implemented:

- The Procurement Manual will be updated with supplementary advice and guidance on how to approach seeking quotes.
- Online quote training will be promoted to all staff.
- Advice will continue to be available from the centralised procurement team.
- The PCMS will review all quotation and best value forms to monitor compliance with the process and ensure transparency requirements are adhered to.
- The Budget Manager will have to approve the quotation / best value form.
- Audit will conduct an annual audit of the quotes/ best value process to provide assurance.

4.11 Certain minor clarifying amendments have been included in the proposed amendments to the Rules since they were considered by the Members' Working Group on the Constitution, by the inclusion of the words "and including" before the threshold figures, to make it clear that the threshold includes that figure. Tracked change amendments to the Procurement and Contract Procedure Rules, reflecting the above proposals, are attached at **Appendix 2**. This tracked change document has been produced since the above proposals were considered by the Members' Working Group on the Constitution but are consistent with the proposals considered by and the views of the Working Group.

4.12 There are no significant financial implications arising from these proposed amendments. It should be noted that under the Council's Finance Procedure Rules, Budget Managers have delegated authority up to £500k. As such the proposed amendments to the Procurement and Contract Procedure Rules are within this limit. As part of the governance Budget Managers will be required to approve the quotation form / best value form. This information will be routinely reported to the Finance Assistant Directors.

4.13 The proposed changes to the financial limits are in accordance with the Public Contracts Regulations 2015 and comply with the new Procurement Act 2023 regulations which come into effect from 28 October 2024. The processes outlined (quotes / best value) relate only to below UK Procurement Threshold values.

4.14 Subject to any comments Members may have, it is recommended that the Executive recommend the proposed amendments to the Procurement and Contract Procedure Rules to full Council for approval.

5.0 **KEY DECISIONS IN RELATION TO GRANT APPLICATIONS AND ACCEPTANCE**

5.1 Officers have undertaken an interim review of the application and implication of the Key Decision definition, as detailed in Article 13 of the Constitution, in the context of applications for grants/external funding and the acceptance of any such funding offered, as detailed in the Financial Procedure Rules (FPRs).

- 5.2 Certain amendments are proposed to the following parts of the Constitution, to support a more agile and flexible way of working:
- the financial limits for applying for and accepting grants and external funding in Rule 28 of the FPRs;
 - consequential amendments to paragraph 6 of the Executive Members' Delegation Scheme to reflect the proposed amendments to the financial limits for applying for and accepting grants and external funding in Rule 28 of the FPRs set out above; and
 - amending the definition of a Key Decision in Article 13.

Key Decisions

- 5.3 It is proposed that minor amendments be made to the definition of a Key Decision as set out in Article 13 of the Constitution to add clarity and for consistency of terminology across the Constitution. The amendments are set out by way of tracked changes to Article 13 in **Appendix 3** to this report and include:
- expanding the wording around the community effect limb to clarify how this is defined (see Article 13.03 (b) (i) (bb)); there is no change in application of the provision, just clarity that 'more than one community' means more than one electoral division.
 - amending the exclusions to the Key Decision financial limb (see Article 13.03 (b) (ii)).as follows:
 - to include an exemption for direct award grants, as these are offered to the Council without a bid or application process; and
 - to exempt any decisions which are identified on the Procurement Pipeline.
- 5.4 The inclusion of procurements and contracts identified on the Procurement Pipeline as an exclusion would align to the approach taken for any decisions specifically identified in the budget approved by Council.
- 5.5 The Procurement Act 2023 is coming into force in Autumn this year and has a significant increase in transparency requirements for the Council. Given the increase in transparency for procurements, pre, during and post contract award the view of Officers is the Council will end up duplicating decisions and information within the public domain (please see **Appendix 4** for the Transparency Requirements/ Notifications for procurements). The proposed exemption of the Procurement Pipeline is intended to streamline and simplify access to information.
- 5.6 Amending the wording will simplify the application of Key Decisions and aid the cultural and behavioural changes around ensuring sufficient notice of contracting requirements to safeguard entry onto the Council's Procurement Pipeline which is published quarterly. It will also support a more agile and response led organisation to service delivery.
- 5.7 The proposed changes are in accordance with the Local Government Act 1972; the Local Government Act 2000; The Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012 and the Public Contracts Regulations 2015. The flowchart at **Appendix 4** outlines the additional

transparency obligations under the new Procurement Act 2023 which come into effect from 28 October 2024.

Grant applications and acceptance

- 5.8 The Council's consolidated budget has increased significantly since local government reorganisation in comparison to the budgets of the former District, Borough, and County Council. The Council budget is circa. £1.2bn (2024/25), with grant funding accounting for £210m (2024/25).
- 5.9 Due to the way in which grant monies are often allocated from central government Officers generally have to operate within extremely short timescales around:
- notification of ability to bid for grant monies.
 - accepting and spending grant monies, due to prescribed dates by when funding must be spent.
 - there is often a specific date by which the Council must accept the grant. This can be difficult to comply with due to the above reasons.
- 5.10 The above can make it difficult to meet obligations to bid for grant monies and /or ensure the optimum outcome is delivered within the prescribed timescales for spending and delivery.
- 5.11 Grants often require a procurement exercise and this compounds the timescales within which the Council is operating.
- 5.12 On review of the direct award grant process, Officers recommend this process applies to both statutory and discretionary direct award grants.
- 5.13 Proposed amendments to Rule 28 of the Financial Procedure Rules are set out by way of tracked changes in **Appendix 5** to this report. The proposed amendments to increase the financial limits within Rule 28 should assist with the issues identified above.
- 5.14 Consequential amendments will also be required to the Executive Members' Delegation Scheme and these are set out in **Appendix 6** to this report. Since the Constitution Working Group considered the proposed amendments, paragraph 6 of the Scheme has been amended in the Constitution (following the May Council meeting) so the amendments are now tracked on an updated extract.

Benchmarking

- 5.15 Benchmarking has been undertaken to review what other Local Authorities financial limits are for Key Decisions and Grants.
- 5.16 In relation to Key Decision financial thresholds it is proposed that the values remain "as is" and this is broadly in line with other Authorities reviewed:
- Leeds City Council – expenditure/savings over £500k or significant effect on communities living or working in an area comprising one or more wards.
 - Cumberland Council – savings/expenditure equal to or greater than £500k or if the decision will have significant effect on the communities living or working in one or more wards.
 - Manchester City Council – expenditure/savings in excess of the lesser of £500k or 10% of the gross operating expenditure for any budget heading in the revenue budget approved by the Council.

- Cheshire West and Chester Council – expenditure/savings of £1m or more or significant effect on communities living or working in an area comprising two or more wards.

5.17 As a result of the review, the proposals detailed in **Appendix 3** recommend clarifying the wording around communities (see Article 13.03 (b) (i) (bb)).

5.18 In relation to Grant financial thresholds the information varies across the Local Authorities reviewed:

- Leeds City Council – the grant provisions are general within the Financial Regulations in that figures are not stated.
- Cumberland Council – for grants going out Executive approval is needed where over £150k to be provided to a body where it is outside approved budget. For grants coming in, there is a reference to the funding needing to be reported in the annual budget report or budget monitoring reports.
- Manchester City Council – For grants going out the Chief Executive can make grants up to £100k and up to £500k in consultation with the Leader. The Director of Population Health can provide grants for specific duties to be discharged. There is provision for grant bid proposals – Chief Officers and Heads of Service to consult with the Deputy Chief Executive and City Treasurer to seek Executive approval where the grant supports expenditure not in the capital programme.
- Cheshire West and Chester Council – have specific reference to grants in and grants out. Table 1 below details the limits:

Table 1: Approvals for the submission and acceptance of all external funding grant bids

Approval route	Authorisations Required	Consultation Required	Total Value where match funding required	Total Value where no match funding required
ODN ³	Service Director	Departmental Finance Manager	Up to £100k	Up to £100k
ODN	Service Director; Director of Finance	Relevant Cabinet Member	£100,001 - £250,000	£100,001 - £250,000
ODN	Service Director; Director of Finance; Director of Governance	Relevant Cabinet Member for Legal and Finance	£250,001 - £1,000,000	£250,001 and over
Committee Paper	Cabinet		Over £1,000,000 *This will be a key decision where the match funding is over £1,000,000	

For grants out, there is an annual report to Cabinet and then for those not in the original report;

- Up to £10k – Director approval
- £10,001 - £50k Directors in consultation with the Director of Finance and Director of Governance and relevant Cabinet Member

³ Officer Decision Notice

- £50,001 - £500k - Cabinet Member Legal and Finance
- Over £500k – Cabinet approval.

5.19 Many of the Local Authorities reviewed do not have clear financial thresholds for grants coming in/ allocated out. For North Yorkshire Council it is important to have clearly defined requirements for Officers to adhere to. Appendix 1 (section 28.4 and 28.5) sets out the proposals which broadly see the limit increase from £200k to £500k as this aligns to the budget manager authorisation level.

5.20 Subject to any comments Members may have, it is recommended that:

- the proposed amendments to the definition of a Key Decision, as set out in **Appendix 3** to this report be recommended to full Council for approval;
- the proposed amendments to the Financial Procedure Rules as set out in **Appendix 5** to this report be recommended to full Council for approval; and
- the proposed consequential amendments to the Executive Members' Delegation Scheme as set out in **Appendix 6** to this report be recommended to full Council for approval.

6.0 FINANCIAL IMPLICATIONS

6.1 The financial implications are set out in the body of this report.

7.0 LEGAL IMPLICATIONS

7.1 The legal implications are set out in the body of this report.

8.0 ENVIRONMENTAL/CLIMATE CHANGE IMPLICATIONS

8.1 There are no significant environmental or climate change implications arising from this report.

8.2 A Climate Change Impact Assessment Screening Form is attached at **Appendix 7**.

9.0 EQUALITIES IMPLICATIONS

9.1 There are no significant equalities implications arising from this report.

9.2 An Equality Impact Assessment Screening Form is attached at **Appendix 8**.

10.0 CONSULTATION

10.1 Relevant Officers and Members have been consulted on the proposed changes set out in this report and its Appendices.

10.2 This report also incorporates the views of the Members' Working Group on the Constitution as expressed at the Group's meeting on 5 June 2024.

11.0 REASONS FOR RECOMMENDATIONS

11.1 For the reasons set out in the body of this report and in the Appendices, it is recommended that, subject to any comments Members may have, the matters raised

in this report be considered and the recommendations and proposed changes to the Constitution set out below be recommended to full Council for information and/or approval as indicated.

12.0 RECOMMENDATIONS

12.1 That, subject to any comments Members may have:

- (a) the proposed amendments to the Constitution set out in **Part A of Appendix 1** be recommended to full Council for approval;
- (b) Members note the amendments to the Constitution set out in **Part B of Appendix 1** to this report, made by the Assistant Chief Executive Legal and Democratic Services under his delegated powers, for reporting back to full Council for information;
- (c) the proposed amendments to the Procurement and Contract Procedure Rules as set out in **Appendix 2** to this report be recommended to full Council for approval;
- (d) the proposed amendments to the definition of a Key Decision, as set out in **Appendix 3** to this report be recommended to full Council for approval;
- (e) the proposed amendments to the Financial Procedure Rules as set out in **Appendix 5** to this report be recommended to full Council for approval;
- (f) the proposed consequential amendments to the Executive Members' Delegation Scheme as set out in **Appendix 6** to this report be recommended to full Council for approval.

BARRY KHAN
Assistant Chief Executive Legal and Democratic Services

County Hall
NORTHALLERTON

27 June 2024

Background Documents:
North Yorkshire Council Constitution
The Local Government 2000 as amended

Appendices

1. Proposed Amendments Chart
2. Proposed amendments to the Procurement and Contract Procedure Rules
3. Proposed amendments to the definition of a Key Decision
4. Transparency Requirements/ Notifications for procurements
5. Proposed amendments to the Financial Procedure Rules
6. Proposed consequential amendments to the Executive Members' Delegation Scheme
7. Climate Change Impact Assessment Screening Form
8. Equality Impact Assessment Screening Form

Proposed Amendments to Constitution – for full Council in July 2024

Where amendments are suggested to part of a paragraph, only the relevant part is replicated in the amendment chart below.

<u>PART A: ITEMS FOR DECISION</u>			
Provision in Constitution	Current Wording	Proposed Amendment	Reason(s)
Throughout Constitution		<i>Remove the word “Constituency” from the titles of, and all references to, the Area Constituency Committees and the Area Constituency Planning Committees in the Constitution, so that their titles become “Area Committee” and “Area Planning Committees”.</i>	It is recommended that the titles of the Area Constituency Committees and the Area Constituency Planning Committees be amended to Area Committees and Area Planning Committees respectively and that the existing geographies remain as they are until such time as a full review of the geographies can be undertaken, following engagement with Members.
<u>PART B: ITEMS FOR INFORMATION</u>			
Whole Constitution		<i>Minor formatting/typographical/administrative errors have been corrected in the Constitution under the Monitoring Officer’s delegated powers as set out in Article 15.02(c)(i) of the Constitution to correct administrative issues.</i>	To ensure that the Constitution is accurate and up to date.
		<i>Making further consequential amendments (previously agreed) to change references to the Transition (LGR) Overview and Scrutiny Committee to Housing and Leisure Overview and Scrutiny Committee.</i>	To ensure that the Constitution is accurate and up to date.

Procurement and Contract Procedure Rules

CONTENTS

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19. Contract Management
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21. Declaration of Interests
22. Grants
23. Hiring and Engaging Staff

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*These Rules constitute the Council's Standing Orders in relation to contracts under Section 135 of the Local Government Act 1972 and apply to all contracts (excluding those stated in **Rule 2.2**), including those made in the course of the discharge of functions which are the responsibility of the Executive.*

Please note that any reference within these Rules to the Public Contracts Regulations 2015 and any requirement arising from them remain in force in accordance with the Withdrawal Agreement 2019 until replaced by future legislation. The Health Care Services (Provider Selection Regime) Regulations 2023 comes into effect 1st January 2024 and will replace the Public Contracts Regulations 2015 when arranging health care services and revoke the National Health Service Regulations 2013. Further guidance will be issued by the Procurement and Contract Management Service in due course.

1. INTRODUCTION

1.1 These terms will have the following meanings in the Procurement and Contract Procedure Rules:-

Above Threshold Process means the procurement process to be followed where the estimated whole life value of a Contract exceeds the relevant WTO GPA Threshold

Above Threshold Tender means a tender submitted as part of an Above Threshold Process

Best Value Form means the form to be completed to capture the rationale for not seeking bids in accordance with **Rule 8.6**

Competitive Grant Form means the form to be completed confirming the competitive process being undertaken to award the Grant

Concession means as defined in Regulation 3(4) of the Concession Contracts Regulations 2016

Constitution means the Council's Constitution of which these Rules form part

Contract means any agreement, excluding a Grant, made between the Council and any other person which is intended to be legally enforceable and involves the acceptance of an offer made by one party to commit itself to an action or series of actions and subject to the exceptions in **Rule 2.2**

Contracts Finder means the web-based portal as described in Chapters 7 & 8 of the Public Contracts Regulations 2015

Contract Management Practitioners Group means the Council's practitioner group responsible for improving contract management standards, chaired by the Senior Contract Officer/s

Contract Register means the register of Contracts maintained by the Council as set out in **Rule 18.6**

Contractor means a person or entity with whom the Council has a contract

Council	means The North Yorkshire Council
Decision Record	means a record of a decision produced in accordance with the Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012
Director	means the Chief Executive Officer; Assistant Chief Executive HR and Business Support, Assistant Chief Executive Legal and Democratic Services, Assistant Chief Executive Local Engagement, Corporate Director of Environment; Corporate Director Health and Adult Services; Corporate Director Children and Young People's Service; Corporate Director of Resources; Corporate Director of Community Development as the context requires
Directors Recommendation	means a written record of the decision and justification to apply one of the exceptions set out in Rule 17.2 to be signed and kept by the relevant Director
Electronic Signatures	means an advanced electronic signature which is: <ul style="list-style-type: none"> (i) uniquely linked to the signatory; and (ii) capable of identifying the signatory; and (iii) created using means that the signatory can maintain under his/her sole control; and (iv) linked to the data to which it relates in such a manner that any subsequent change of the data is detectable.
E-Sourcing system	means the Council's chosen E-sourcing system
Framework Agreement	means an agreement with one or more contracting authorities and one or more economic operator which establishes an arrangement for: <ul style="list-style-type: none"> (i) multiple orders to be placed with one Contractor (a single supplier framework), or (ii) a framework of multiple Contractors to engage in further competitions or direct award (a multiple supplier framework)
Gateway Process	means the Council's value based gateway commissioning and procurement process that combines assessment and understanding of various aspects of value with appropriate review and scrutiny at defined points in the commissioning and procurement cycle
Grant	means a sum of money awarded by the Council to third parties

Moved down [1]

Health Care Services	means those services detailed within Schedule 1 of the Health Care Services (Provider Selection Regime) Regulations 2023
HoP	means the Head of Procurement and Contract Management
Internal Audit	means the Council's appointed internal auditors (currently Veritau)
ITB	means an Invitation to Bid
ITQ	means an invitation to Quote
ITT	means an Invitation to Tender
Key Decision	means a decision made in connection with the discharge of a function which is the responsibility of the Executive set out in Article 13.03(b) of the Constitution
Leasing Agreement	means a contract for the provision of finance to enable goods or services to be obtained and where ownership in those goods does not automatically pass to the Council at the end of the contract period
LDSO	means a Legal and Democratic Services Officer
Member	means an elected member of the Council or co-opted member on a Council committee
Monitoring Officer	means the Council's appointed Monitoring Officer
Officer	means a Council employee or other authorised agent
PAB	means the Procurement Assurance Board, chaired by the HoP
Participant	means a person or entity participating in a procurement process, who has expressed an interest in tendering for a Contract or who has tendered for a Contract
PSBO	means Public Sector Buying Organisation
PCR	means the Public Contracts Regulations 2015
Person	means any individual, partnership, company, trust, other local authority, Government department or agency
Procurement and Contract Management Service	means the procurement and contract management team at the Council

OFFICIAL

Procurement Manual	means the manual to accompany these Rules which provides detailed guidance on procurement techniques and the effect of the Rules
Procurement and Contract Management Strategy	means the Council's approved Procurement and Contract Management Strategy
Procurement Pipeline	means the Procurement Pipeline which outlines future procurement requirements of the Council
Property Contract	means a contract which creates an estate or interest in land or buildings
PSR	means The Health Care Services (Provider Selection Regime) Regulations 2023
PSR Governance Process	means the Council's value based governance commissioning and procurement process that combines assessment and understanding of various aspects of value with appropriate review and scrutiny at defined points in the commissioning and procurement cycle
Responsible Officer	means the Officer from the directorate who is responsible for the procurement and/or management of a Contract
Rules	means these Procurement and Contract Procedure Rules
SCM	means Senior Category Manager
S151 Officer	means the Council's appointed Section 151 Officer
Services or Supplies	means as defined in Regulation 2 of the PCRs
Social and Other Specific Services	means those services defined as such in Schedule 3 of the PCRs
SQ	means the Selection Questionnaire
Technology Contract	means any contract for technological products or services including IT systems, software and/or hardware.
WTO GPA Threshold	means the current threshold above which the PCR's apply, currently £214,904 inclusive of VAT for services and supplies £663,540.00 inclusive of VAT for social and other specific services and £5,327,609 for works inclusive of VAT
Waiver Request Form	means the prescribed form to be completed when requesting a waiver in accordance with Rule 17.5
Works	means as defined in Regulation 2 of the PCRs

Moved (insertion) [1]: ¶

FPPProcurement Pipeline means the Forward Procurement PlanPipeline which outlines future procurement requirements of the Council¶

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1.2 These Rules form part of the overall control framework within which the Council operates. They aim to facilitate sound, innovative service delivery by setting out best

practice for the administration of all procurement and contract management matters throughout the Council, ensuring a high quality of procurement and contract management information, robust procurement and contract management and enabling good decision making. They should not be viewed as a barrier to executive action and are constantly kept under review to ensure that they remain relevant to the day to day activities of the Council and contribute to the delivery of value for money.

1.3 References in these Rules to:-

- (a) any legislation (e.g. Act, Statutory Instrument, WTO requirement) include a reference to any amendment or re-enactment of such legislation;
- (b) the value of any Contract or Grant are to the total estimated value payable (including VAT where applicable) over the full period of the Contract or Grant including any options or extensions to the Contract or Grant.
- (c) Directors, the S151 Officer and the Monitoring Officer shall be taken to include such Officers as are designated by those officers to undertake the duties and responsibilities set out in these Rules, except in the case of the following Rules:-
 - (i) Director - **Rules 9.6, 16.1 (e) and (j)**
 - (ii) S151 Officer - **Rules 2.1**
 - (iii) Monitoring Officer - **Rules 2.1**

where delegation is not permitted, except in exceptional circumstances. A record of all duties and responsibilities as delegated under these Rules is to be maintained by each Director, the S151 Officer and the Monitoring Officer.

2. GENERAL

- 2.1 These Rules are made by the Council on the advice of the S151 Officer (in consultation with the Monitoring Officer) under Article 14.02 of the Constitution and define the correct procedures to be followed when the Council enters into any contractual arrangement and should be read in conjunction with the Finance Procedure Rules under Article 14.01 of the Constitution.
- 2.2 These Rules apply to all Grants and Contracts for Works, Supplies, Services or Social and Other Specific Services, and Health Care Services (unless otherwise specified) but do not apply to: -
- (a) contracts of employment;
 - (b) property contracts (which are covered by the Property Procedure Rules); and
 - (c) financial instruments (including, but without limitation, shares, bonds, bills of exchange, future or options contracts) (which are covered by the Financial Procedure Rules).
- 2.3 The S151 Officer (in consultation with the Monitoring Officer) shall review the application and effect of these Rules and make an annual report or as required but no less than once per year to the Audit Committee recommending such amendments to the Rules as are considered appropriate.

- 2.4 The S151 Officer has produced a Procurement Manual which sets out important issues to be considered in the procurement context. These Rules should be read in conjunction with the Procurement Manual.
- 2.5 The S151 Officer has also produced a Finance Manual which gives advice on financial procedures.
- 2.6 Where a contract for the acquisition or hire of goods or services involves any form of Leasing Agreement to finance the transaction then the S151 Officer shall undertake the negotiation of terms and authorise the arrangement in accordance with Rule 20.10 of the Financial Procedure Rules.
- 2.7 Directors and the HoP shall ensure that all documentation relating to Contracts, Grants and procurement processes is retained in accordance with the Council's Records Retention and Destruction Schedule.
- 2.8 Where the Council has awarded a contract to any person to supervise or otherwise manage a contract on its behalf such a person shall be required to comply with these Rules as if they were an Officer of the Council.
- 2.9 Wherever appropriate procurement shall be undertaken using the standard documents contained in the Procurement Manual applying to SQ's, ITT's or ITBs. Wherever alternative documents are to be used they must be approved by the HoP and where appropriate the Monitoring Officer.
- 2.10 All Officers shall adhere to the approved Procurement and Contract Management Strategy of the Council.
- 2.11 Where the Council is procuring in partnership with another contracting authority who are the lead procurer, subject to agreement from the HoP, the Council will follow the lead procurers Procurement and Contract Procedure Rules or equivalent.
- 2.12 Where the total Grant or Contract value is within the values in the first column of **Tables 1-5**, below, the award and transparency procedure in the second and third column must be followed.
- 2.13 Where a procurement includes two or more types of provision (i.e. Goods, Services and Works) the value shall be based on the provision that characterises the main subject of the Contract in question.
- 2.14 When a contract comprises a mixture of in-scope Health Care Services and out-of-scope Services or Goods, relevant authorities may only use the PSR to arrange those services when both of the below requirements are satisfied:
- The main subject-matter of the contract is in-scope Health Care Services
 - The relevant authority is of the view that the other goods or services could not reasonably be supplied under a separate contract.
- 2.15 For the purposes of the Transparency Procedures set out in **Tables 1-5** below, the Responsible Officer must also consider the Key Decision criteria set out in Article 13.03(b)(i) of the Constitution when determining whether the procurement comprises a Key Decision.

Table 1: Goods and Services (excluding Social & Other Specific Services)

Total Contract Value	Award Procedure	Transparency Procedure	Signature/Sealing Contract
£0 up to <u>and including</u> £5,000 (exclusive of VAT)	A single quotation shall be invited in accordance with Rule 8 . The opportunity does not need to be advertised on the e-tendering system, contracts finder or Find a Tender Service.	Contract award is approved by the Responsible Officer. Contract details do not need be published on the Contract Register or to Contracts Finder. Where applicable, the Responsible Officer must complete the Key Decision process.	One signature The Director within the relevant Directorate (or by an Officer authorised by the Director to sign on the Directors behalf).
<u>For goods and services (excluding Technology Contracts) £5,001 (excluding VAT) up to and including £100,000 (inclusive of VAT)</u>	Quotes should be invited or the Best Value Form process followed in accordance with Rule 8 .	Contract award is approved by the Responsible Officer. Contract details must be published on the Contract Register.	One signature The Director within the relevant Directorate (or by an Officer authorised by the Director to sign on the Directors behalf).
<u>OR</u> <u>For Technology Contracts £5,001 (excluding VAT) up to and including £150,000 (inclusive of VAT)</u>	The opportunity does not need to be advertised on the e-tendering system, contracts finder or Find a Tender Service.	Contract details must be published on Contracts Finder for contracts above £30,000 (incl. VAT). The Responsible Officer will notify the Procurement and Contract Management Service of any Contract awarded to enable the contract to be published on the Contract Register and Contracts Finder (where applicable). Where applicable, the Responsible Officer must	

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Total Contract Value	Award Procedure	Transparency Procedure	Signature/Sealing Contract
		complete the Key Decision process.	
<p><u>For goods and services (excluding Technology Contracts) £100,001 (inclusive of VAT) up to WTO GPA Threshold (currently £214,904 inclusive of VAT)</u></p> <p><u>OR</u></p> <p><u>For Technology Contracts £150,001 (inclusive of VAT) up to WTO GPA Threshold (currently £214,904 inclusive of VAT)</u></p>	<p>Bids must be invited in accordance with Rule 9.</p> <p>The opportunity must be advertised on the e-tendering system, Contracts Finder. It does not need to be advertised on Find a Tender Service.</p>	<p>Contract award is approved by the Responsible Officer.</p> <p>The Responsible Officer must complete the Decision Record process and, where applicable, the Key Decision Process.</p> <p>Contract details must be published on the Contract Register and on Contracts Finder.</p>	<p>One signature</p> <p>The Director within the relevant Directorate (or by an Officer authorised by the Director to sign on the Directors behalf).</p>
<p>Above WTO GPA Threshold (currently £214,904 inclusive of VAT)</p>	<p>Follow the appropriate procedure as set out in Rules 11 and 12.</p> <p>The opportunity must be advertised on the e-tendering system, Contracts Finder and Find a Tender Service.</p>	<p>Approval must be sought through the Gateway Process.</p> <p>The Responsible Officer must complete the Decision Record Process and, where applicable, the Key Decision Process.</p> <p>Contract details must be published on the Contract Register and on Contracts Finder.</p>	<p>Two signatures:</p> <p>The Director (or by an Officer authorised by the Director to sign on the Directors behalf).</p> <p>AND</p> <p>The Monitoring Officer (or by an Officer authorised by the Monitoring Officer to sign on his behalf).</p> <p>Sealing (where appropriate)</p> <p>Monitoring Officer (or by an Officer authorised by the Monitoring Officer to sign on his behalf) in accordance with Rule 6.</p>

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Table 2: Works and Concessions

Total Contract Value	Award Procedure	Transparency Procedure	Signature/Sealing Contract
<p>£0 up to and including £5,000 (exclusive of VAT)</p>	<p>A single quotation shall be invited in accordance with Rule 8.</p> <p>The opportunity does not need to be advertised on the e-tendering system, contracts finder or Find a Tender Service.</p>	<p>Contract award is approved by the Responsible Officer.</p> <p>Contract details do not need to be published on the Contract Register or to Contracts Finder.</p> <p>Where applicable, the Responsible Officer must complete the Key Decision process.</p>	<p>One signature</p> <p>The Director within the relevant Directorate (or by an Officer authorised by the Director to sign on the Directors behalf).</p>
<p>For Works Contracts: £5,001 (excluding VAT) up to and including £250,000 (inclusive of VAT)</p> <p>For Concession Contracts: £5,001 (excluding VAT) up to and including £50,000 (inclusive of VAT)</p>	<p>Quotes should be invited or the Best Value Form process followed in accordance with Rule 8.</p> <p>The opportunity does not need to be advertised on the e-tendering system, contracts finder or Find a Tender Service.</p>	<p>Contract award is approved by the Responsible Officer.</p> <p>Contract details must be published on the Contract Register.</p> <p>Contract details must be published on Contracts Finder for contracts above £30,000 (incl. VAT).</p> <p>The Responsible Officer will notify the Procurement and Contract Management Service of any Contract awarded to enable the contract to be published on the Contract Register and Contracts Finder (where applicable).</p> <p>Where applicable, the Responsible Officer must complete the Key Decision process.</p>	<p>One signature</p> <p>The Director within the relevant Directorate (or by an Officer authorised by the Director to sign on the Directors behalf).</p>

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Total Contract Value	Award Procedure	Transparency Procedure	Signature/Sealing Contract
<p><u>For Works Contracts: £250,001</u> (inclusive of VAT) up to WTO GPA Threshold (currently £5,327,609 inclusive of VAT for Works)</p> <p><u>For Concession Contracts: £50,001</u> (inclusive of VAT) up to WTO GPA Threshold (currently £5,327,609 inclusive of VAT for Works)</p>	<p>Bids must be invited in accordance with Rule 9.</p> <p>The opportunity must be advertised on the e-tendering system, Contracts Finder. It does not need to be advertised on Find a Tender Service.</p> <p>Contract details must be published on the Contract Register and to Contracts Finder.</p>	<p>Contract award is approved by the Responsible Officer. For Contracts with a value of £1,000,000 or greater approval must be sought through the Gateway Process.</p> <p>The Responsible Officer must complete the Decision Record process and, where applicable, the Key Decision Process.</p> <p>Contract details must be published on the Contract Register and to Contracts Finder.</p>	<p>One signature</p> <p>The Director within the relevant Directorate (or by an Officer authorised by the Director to sign on the Directors behalf).</p> <p>Contracts with a value in excess of £1,000,000 (inclusive of VAT) must be sealed by the Monitoring Officer (or by an Officer authorised by the Monitoring Officer to sign on his behalf) in accordance with Rule 6.</p>
<p>Above WTO GPA Threshold (currently £5,372,609 inclusive of VAT for Works)</p>	<p>Follow the appropriate Procedure as set out in Rules 11 and 12.</p> <p>The opportunity must be advertised on the e-tendering system, Contracts Finder and Find a Tender Service.</p>	<p>Approval must be sought through the Gateway Process.</p> <p>The Responsible Officer must complete the Decision Record process and, where applicable, the Key Decision Process.</p> <p>Contract details must be published on the Contract Register and on Contracts Finder.</p>	<p>Contracts must be sealed by the Monitoring Officer (or by an Officer authorised by the Monitoring Officer to sign on his behalf) in accordance with Rule 6.</p>

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Table 3: Social & Other Specific Services (Excluding Health Care Services)

Total Contract Value	Award Procedure	Transparency Procedure	Signature/Sealing Contract
<p>£0 up to <u>and including</u> £5,000 (exclusive of VAT)</p>	<p>A single quotation shall be invited in accordance with Rule 8.</p> <p>The opportunity does not need to be advertised on the e-tendering system, contracts finder or Find a Tender Service.</p>	<p>Contract award is approved by the Responsible Officer.</p> <p>Contract details do not need be published on the Contract Register or the Contracts Finder.</p> <p>Where applicable, the Responsible Officer must complete the Key Decision process.</p>	<p>One signature</p> <p>The Director within the relevant Directorate (or by an Officer authorised by the Director to sign on the Directors behalf).</p>
<p>£5,001 up to <u>and including</u> £170,000 (inclusive of VAT)</p>	<p>Quotes should be invited or the Best Value Form process followed in accordance with Rule 8.</p> <p>The opportunity does not need to be advertised on the e-tendering system, contracts finder or Find a Tender Service.</p>	<p>Contract award is approved by the Responsible Officer.</p> <p>Contract details must be published on the Contract Register.</p> <p>Contract details must be published on Contracts Finder for contracts above £30,000 (incl. VAT).</p> <p>The Responsible Officer will notify the Procurement and Contract Management Service of any Contract awarded to enable the contract to be published on the Contract Register and Contracts Finder (where applicable).</p> <p>Where applicable, the Responsible Officer must complete the Key Decision process.</p>	<p>One signature</p> <p>The Director within the relevant Directorate (or by an Officer authorised by the Director to sign on the Directors behalf).</p>

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Total Contract Value	Award Procedure	Transparency Procedure	Signature/Sealing Contract
<p>£170,001 (inclusive of VAT) up to WTO GPA Threshold (currently £663,540 inclusive of VAT)</p>	<p>Bids must be invited in accordance with Rule 9.</p> <p>The opportunity must be advertised on the e-tendering system, Contracts Finder. It does not need to be advertised on Find a Tender Service.</p>	<p>Contract award is approved by the Responsible Officer.</p> <p>The Responsible Officer must complete the Decision Record process and, where applicable, the Key Decision Process.</p> <p>Contract details must be published on the Contract Register and on Contracts Finder.</p>	<p>One signature</p> <p>The Director within the relevant Directorate (or by an Officer authorised by the Director to sign on the Directors behalf).</p>
<p>Above UK Procurement Threshold (currently £663,540 inclusive of VAT)</p>	<p>Follow the appropriate procedure as set out in Rules 11 and 12.</p> <p>The opportunity must be advertised on the e-tendering system, Contracts Finder and Find a Tender Service.</p>	<p>Approval must be sought through the Gateway Process.</p> <p>The Responsible Officer must complete the Decision Record process and, where applicable, the Key Decision Process.</p> <p>Contract details must be published on the Contract Register and on Contracts Finder.</p>	<p>Two signatures</p> <p>The Director (or by an Officer authorised by the Director to sign on the Directors behalf).</p> <p>AND</p> <p>The Monitoring Officer (or by an Officer authorised by the Monitoring Officer to sign on his behalf).</p> <p>Sealing (where appropriate)</p> <p>Monitoring Officer (or by an Officer authorised by the Monitoring Officer to sign on his behalf) in accordance with Rule 6.</p>

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Table 4: Health Care Services (Excluding Social & Other Specific Services)

Direct Award Process A

Total Contract Value	Award Procedure	Transparency Procedure	Signature/Sealing Contract
£0 – £50,000 (including VAT)	Follow the appropriate procedure as set out in Rule 15 . The Gateway Process must be completed.	Where applicable, the Responsible Officer must complete the Key Decision process.	One signature The Director within the relevant Directorate (or by an Officer authorised by the Director to sign on the Directors behalf).
£50,001 – £500,000 (including VAT)	Awarded contract details must be published on the Contract Register, Find a Tender Service and to Contracts Finder.	The Responsible Officer must complete the Decision Record process for Contracts with a value of £50,000 inclusive of VAT or above. Where applicable, the Responsible Officer must complete the Key Decision process.	One signature The Director within the relevant Directorate (or by an Officer authorised by the Director to sign on the Directors behalf).
Over £500,000 (including VAT)		The Responsible Officer must complete the Key Decision process.	Two signatures The Director (or by an Officer authorised by the Director to sign on the Directors behalf). AND The Monitoring Officer (or by an Officer authorised by the Monitoring Officer to sign on his behalf). Sealing (where appropriate) Monitoring Officer (or by an Officer authorised by the Monitoring Officer to sign on his behalf) in accordance with Rule 6 .

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Direct Award Process B

Total Contract Value	Award Procedure	Transparency Procedure	Signature/Sealing Contract
£0 – £50,000 (including VAT)	Follow the appropriate procedure as set out in Rule 15 . The Gateway Process must be completed.	Where applicable, the Responsible Officer must complete the Key Decision process.	One signature The Director within the relevant Directorate (or by an Officer authorised by the Director to sign on the Directors behalf).
£50,001 – £500,000 (including VAT)	Expressions of Interest must be sought on the E-Sourcing system. Awarded contract details must be published on the Contract Register, Find a Tender Service and to Contracts Finder.	The Responsible Officer must complete the Decision Record process for Contracts with a value of £50,000 inclusive of VAT or above. Where applicable, the Responsible Officer must complete the Key Decision process.	One signature The Director within the relevant Directorate (or by an Officer authorised by the Director to sign on the Directors behalf).
Over £500,000 (including VAT)		The Responsible Officer must complete the Key Decision process.	Two signatures The Director (or by an Officer authorised by the Director to sign on the Directors behalf). AND The Monitoring Officer (or by an Officer authorised by the Monitoring Officer to sign on his behalf). Sealing (where appropriate) Monitoring Officer (or by an Officer authorised by the Monitoring Officer to sign on his behalf) in accordance with Rule 6 .

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Direct Award Process C

Total Contract Value	Award Procedure	Transparency Procedure	Signature/Sealing Contract
£0 – £50,000 (including VAT)	Follow the appropriate procedure as set out in Rule 15 . The Gateway Process must be completed.	Where applicable, the Responsible Officer must complete the Key Decision process.	One signature The Director within the relevant Directorate (or by an Officer authorised by the Director to sign on the Directors behalf).
£50,001 – £500,000 (including VAT)	An intention to award notice must be published on Find a Tender Service and to Contracts Finder. Awarded contract details must be published on the Contract Register, Find a Tender Service and to Contracts Finder.	The Responsible Officer must complete the Decision Record process for Contracts with a value of £50,000 inclusive of VAT or above. Where applicable, the Responsible Officer must complete the Key Decision process.	One signature The Director within the relevant Directorate (or by an Officer authorised by the Director to sign on the Directors behalf).
Over £500,000 (including VAT)		The Responsible Officer must complete the Key Decision process.	Two signatures The Director (or by an Officer authorised by the Director to sign on the Directors behalf). AND The Monitoring Officer (or by an Officer authorised by the Monitoring Officer to sign on his behalf). Sealing (where appropriate) Monitoring Officer (or by an Officer authorised by the Monitoring Officer to sign on his behalf) in accordance with Rule 6 .

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Most Suitable Provider Process

Total Contract Value	Award Procedure	Transparency Procedure	Signature/Sealing Contract
£0 – £50,000 (including VAT)	Follow the appropriate procedure as set out in Rule 15 . The Gateway Process must be completed.	Where applicable, the Responsible Officer must complete the Key Decision process.	One signature The Director within the relevant Directorate (or by an Officer authorised by the Director to sign on the Directors behalf).
£50,001 – £500,000 (including VAT)	A Notice of Intention to follow the Most Suitable Provider Process must be published via Find a Tender Service An Intention to Award Notice must be published to Contracts Finder and Find a Tender Service.	The Responsible Officer must complete the Decision Record process for Contracts with a value of £50,000 inclusive of VAT or above. Where applicable, the Responsible Officer must complete the Key Decision process.	One signature The Director within the relevant Directorate (or by an Officer authorised by the Director to sign on the Directors behalf).
Over £500,000 (including VAT)	Awarded contract details must be published on the Contract Register, Find a Tender Service and to Contracts Finder.	The Responsible Officer must complete the Key Decision process.	Two signatures The Director (or by an Officer authorised by the Director to sign on the Directors behalf). AND The Monitoring Officer (or by an Officer authorised by the Monitoring Officer to sign on his behalf). Sealing (where appropriate) Monitoring Officer (or by an Officer authorised by the Monitoring Officer to sign on his behalf) in accordance with Rule 6 .

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Competitive Process

Total Contract Value	Award Procedure	Transparency Procedure	Signature/Sealing Contract
£0 – £50,000 (including VAT)	Follow the appropriate procedure as set out in Rule 15 . The Gateway Process must be completed.	Where applicable, the Responsible Officer must complete the Key Decision process.	One signature The Director within the relevant Directorate (or by an Officer authorised by the Director to sign on the Directors behalf).
£50,001 – £500,000 (including VAT)	The opportunity must be advertised on the E-Sourcing system, Find a Tender Service and Contracts Finder. Awarded contract details must be published on the Contract Register, Find a Tender Service and to Contracts Finder.	The Responsible Officer must complete the Decision Record process for Contracts with a value of £50,000 inclusive of VAT or above. Where applicable, the Responsible Officer must complete the Key Decision process.	One signature The Director within the relevant Directorate (or by an Officer authorised by the Director to sign on the Directors behalf).
Over £500,000 (including VAT)		The Responsible Officer must complete the Key Decision process.	Two signatures The Director (or by an Officer authorised by the Director to sign on the Directors behalf). AND The Monitoring Officer (or by an Officer authorised by the Monitoring Officer to sign on his behalf). Sealing (where appropriate) Monitoring Officer (or by an Officer authorised by the Monitoring Officer to sign on his behalf) in accordance with Rule 6 .

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Table 5: Grants awarded by the Council

Total Grant Value	Award Procedure	Transparency Procedure	Signature/Sealing
<p>£0 up to and including £100,000</p>	<p>The Best Value Form or a Competitive Grant Form must be completed in accordance with Rule 23.</p>	<p>The Responsible Officer must complete the Decision Record process and/or the Key Decision Process where applicable.</p> <p>Contract details must be published on the Contract Register for contracts above £5,000 (excl. VAT).</p> <p>Contract details must be published on Contracts Finder for contracts above £30,000 (incl. VAT).</p> <p>The Responsible Officer will notify the Procurement and Contract Management Service of any Contract awarded to enable the contract to be published on the Contract Register and Contracts Finder (where applicable).</p>	<p>One signature</p> <p>The Director within the relevant Directorate (or by an Officer authorised by the Director to sign on the Directors behalf).</p>

Total Grant Value	Award Procedure	Transparency Procedure	Signature/Sealing
£100,000+	<p>A competitive application process must be completed in accordance with Rule 23.</p> <p>Where the value is below the thresholds set out in Rule 19.2 a Competitive Grant Form must be completed.</p> <p>Where the value exceeds the thresholds set out in Rule 19.2 the Gateway Process must be completed.</p>	<p>The Responsible Officer must complete the Decision Record process and, where applicable, the Key Decision Process.</p> <p>Contract details must be published on the Contract Register and on Contracts Finder.</p>	<p>Sealing</p> <p>Monitoring Officer (or by an Officer authorised by the Monitoring Officer to sign on his behalf) in accordance with Rule 6 (unless signing is agreed by the Monitoring Officer).</p>

3. COMPLIANCE WITH LEGISLATION AND STANDARDS

- 3.1 Every Contract and Grant shall comply with all relevant applicable legislation and government guidance.
- 3.2 Where relevant, every Contract shall specify that materials used, goods provided, services supplied or works undertaken (as the case may be) shall comply with applicable standards.

4. POWERS AND KEY DECISIONS

- 4.1 In consultation with the Monitoring Officer Directors shall ensure that the Council has the legal power to enter into any Contract or Grant and that in respect of all Contracts and Grants, regardless of whether they involve the procurement or provision by the Council of Works, Supplies, Services or Social and Other Specific Services, and Health Care Services, Directors shall ensure that no Contract or Grant shall be entered into which is ultra vires.
- 4.2 Directors shall ensure that a written record of the decision to procure a Grant or Contract is made in accordance with the Gateway process where **Rule 19** applies. Where such a decision comprises a Key Decision under the Constitution, Directors shall ensure that it is entered on to the Forward Plan and treated as a Key Decision in all respects.

5. FORM OF CONTRACT

- 5.1 Every Contract and Grant shall be evidenced in writing and must be signed or sealed (as appropriate) by both parties. Signature or sealing by the Council shall be in accordance with the requirements set out in **Rule 2** and **Rule 6**.
- 5.2 Wherever appropriate, and for all Contracts exceeding £50,000 including VAT in value, such written agreements shall be made on the basis of terms and conditions agreed by the Monitoring Officer. Such terms and conditions may be incorporated into standard order conditions. The Council may accept different terms and conditions proposed by a Contractor provided that the advice of the Monitoring Officer as to their effect has been sought and considered.
- 5.3 The written form of agreement must clearly specify the obligations of the Council and the Contractor and shall include:-
- (a) the work to be done or the Supplies, Services or Social and Other Specific Services, or Health and Care Services to be provided
 - (b) the standards which will apply to what is provided
 - (c) the price or other consideration payable
 - (d) the time in which the Contract is to be carried out
 - (e) the remedies which will apply to any breach of Contract.

6. SIGNATURE/SEALING OF CONTRACTS

- 6.1 Every written Contract or Grant must be either signed or sealed in accordance with this Rule. The Monitoring Officer (or an Officer authorised by the Monitoring Officer) will determine whether a Contract must be signed or sealed.
- 6.2 The Monitoring Officer and such of his staff as he may designate are authorised to sign any such contract or Grant.
- 6.3 The Monitoring Officer also authorises such Contracts or Grants to be signed as outlined in **Rule 2.12**, **Tables 1-5** and **Rule 1.3(c)** provided that:-
- (a) appropriate authority exists for the Council to enter into the Contract, and
 - (b) the Contract is either:-
 - (i) in a nationally recognised form, or
 - (ii) a standard form prepared or approved by the Monitoring Officer, or
 - (iii) is otherwise in a form approved by the Monitoring Officer; and
 - (c) any variations to approved forms of Contract must themselves be approved by the Monitoring Officer, whether they are affected by amending the Contract itself or by correspondence.
- 6.4 Only the Monitoring Officer (or a Legal and Democratic Services' Officer (LDSO) authorised by the Monitoring Officer) may seal a Contract on behalf of the Council, in each case being satisfied that there is appropriate authority to do so. Where agreed by

the Monitoring Officer, electronic Deeds may be executed by the Monitoring Officer or a LDSO using the Council's chosen electronic deeds execution system.

- 6.5 Signatures may be affixed to a Contract either using physical, handwritten means or an Electronic Signature, as appropriate and in accordance with UK law.
- 6.6 Electronic Signatures may only be affixed using the Council's chosen electronic signature system or an approved alternative, as agreed by the HoP.
- 6.7 The use of Electronic Signatures is not permitted in circumstances where:
 - (a) the Contract is to be sealed (except where 6.4 applies);
 - (b) a physical handwritten signature needs to be filed;
 - (c) there is a proviso in the Contract which prevents the use of an Electronic Signature;
 - (d) the Contract may need to be enforced in a jurisdiction where Electronic Signatures are not accepted;
 - (e) the Contract needs to be notarised.

7. BONDS AND LIQUIDATED DAMAGES

- 7.1 Where appropriate the Council shall consider whether to include provision for the payment of liquidated damages by a Contractor for breach of Contract.
- 7.2 Where considered appropriate by the Council, the Contractor will be required to provide a parent company guarantee/performance bond to secure the performance of the Contract. Such performance bonds should provide for a sum of not less than 10% of the total value of the contract or such other sum as the S151 Officer considers appropriate.
- 7.3 Agreements made under Section 38 (adoption of new highways) or Section 278 (development of existing highways) of the Highways Act 1980 shall always include provision for a bond in respect of such sum as the Director of Environment shall consider appropriate except where: -
 - (a) the identity of the developer renders the need for a bond unnecessary, or
 - (b) adequate alternative security is provided, or
 - (c) the Director of Environment (in consultation with the S151 Officer) agrees that it is inappropriate for a bond to be required.

8. QUOTES

- 8.1 Rule 8 does not apply to Contracts for Health Care Services or Grants.

SINGLE QUOTATION

- 8.2 Where the estimated value of a Contract is less than or equal to £5,000 excluding VAT or less (taking into account the whole life cost of the Contract, including extensions and/or variations) a quote must be obtained.
- 8.3 There is no requirement to use an E-Sourcing system or publish the opportunity on Contracts Finder for contracts below £5,000 (excluding VAT).
- 8.4 A single quote cannot be accepted where the value exceeds £5,000 excluding VAT. If the value of the quote exceeds £5,000 excluding VAT three quotes must be obtained or the best value form completed in accordance with **Rules 8.5 to 8.11**.

MINIMUM THREE QUOTES PROCESS/BEST VALUE FORM

- 8.5 Where the estimated value of a Contract is above £5,000 excluding VAT, and less than the relevant upper threshold limit set out in the Table below, including VAT (taking into account the whole life cost of the Contract including extensions and/or variations) a minimum of three quotes should be sought.

<u>Spend Area</u>	<u>Upper Threshold Limit (Including VAT)</u>
<u>Goods/ Services contracts (excluding Technology Contracts)</u>	<u>£5,001 up to and including £100,000</u>
<u>Technology Contracts</u>	<u>£5,001 up to and including £150,000</u>
<u>Works contracts</u>	<u>£5,001 up to and including £250,000</u>
<u>Light Touch Contracts (typically social care)</u>	<u>£5,001 up to and including £170,000</u>

- 8.6 Where possible quotes should be sought from at least one local supplier based within North Yorkshire. One quote should be from a Small and Medium Enterprise (SME), Voluntary, Community or Social Enterprise (VCSE) or local supplier based within North Yorkshire, unless this is not possible due to the nature of the market.
- 8.7 If three quotes are not sought, the Contract may be directly awarded using the Best Value Form as long as sufficient justification is given for not undertaking a quotes process. It is the Officer's responsibility to complete the Best Value Form.
- 8.8 A three quote process/best value form cannot be accepted where the value exceeds the relevant upper limit for this process. If the value of the quote exceeds the relevant upper limit for this process the bids process must be followed in accordance with **Rule 9**.
- 8.9 Where the estimated value of a Contract is between £30,000 and £50,000 inclusive of VAT (taking into account the whole life cost of the Contract, including extensions and/or variations):
 - (a) there is no requirement to advertise the opportunity, however if the Council chooses to advertise the opportunity, then it must also be advertised on Contracts Finder; and
 - (b) once the contract is awarded, details must be published on Contracts Finder.

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- 8.10 It is the Officer's responsibility to keep a record of quotes sought for audit purposes and to demonstrate best value has been achieved.
- 8.11 The Responsible Officer must follow the Council's Access to Information Rules, for example the Responsible Officer must complete the Key Decision process where applicable, and publish a decision record.

9. BIDS

9.1 Rule 9 does not apply to Contracts for Health Care Services or Grants.

9.2 If the estimated value of a Contract exceeds:

- £100,000 inclusive of VAT for Good and Services Contracts (excluding Social & Other Specific Services and Technology Contracts);
- £150,000 inclusive of VAT for Technology Contracts;
- £250,000 inclusive of VAT for Works Contracts;
- £50,000 inclusive of VAT for Concession Contract; or
- £170,000 inclusive of VAT for Social & Other Specific Services (Excluding Health Care Services)

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but is less than the appropriate WTO GPA Threshold, bids must be invited from all potential Contractors in accordance with **Rule 2.12, Tables 1-3**.

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- 9.3 A notice advertising the opportunity shall be published through the E-Sourcing System and on Contracts Finder and, if considered appropriate, a local newspaper and a suitable professional or trade journal or website. The form of advertising shall take into account the value, location and subject matter of the Contract. The notice shall specify brief details of the Contract, how the ITB documents may be obtained and the closing date for receipts of bids by the Council.
- 9.4 All potential Contractors invited to submit bids shall be provided in all instances with identical information and instructions. Where considered appropriate, Directors may permit potential Contractors who have been invited to submit bids under **Rule 9.2** to also submit variant bids (i.e. bids which do not comply with some or all of the requirements of the primary bid). The same opportunity to submit variant bids must be given to all potential Contractors.
- 9.5 A written bid may only be considered if:-
- (a) it has been received electronically through the E-Sourcing System, or
 - (b) (where permitted in exceptional circumstances) it has been received in a sealed envelope marked "Bid" and indicating the subject matter of the bid; and
 - (c) it has been opened after the expiry of the deadline for submissions and at the same time as other bids for the same subject matter in the presence of at least two Officers authorised to open bids.
- 9.6 Before bids are requested the evaluation criteria must be recorded in writing in the SQ and/ITB documents. The evaluation criteria must be identified and the weighting

between price and quality established and stated in the request for bids sent to participants.

- 9.7 If a bid other than the lowest or the most economically advantageous bid is to be accepted, the written approval of the Director (in consultation with the S151 Officer or if the relevant Director is the S151 Officer, in consultation with the Chief Executive) shall be sought and obtained before the bid is accepted.
- 9.8 A bid cannot be accepted where the value exceeds the relevant WTO GPA Threshold. If the value of the bid exceeds the relevant WTO GPA Threshold a Director must seek tenders in accordance with **Rules 11 and 12**.
- 9.9 Before a Contract is awarded after a bid exercise such steps shall be taken by the Responsible Officer, as are reasonably necessary (having regard to the subject matter, value, duration of the Contract and other relevant factors) to complete a risk assessment of the potential Contractor's financial stability.
- 9.10 Bids may be altered only in accordance with **Rule 10**.
- 9.11 Where a Contract is terminated within the first 6 months of the Contract commencement date, the Council may award the Contract to the second placed supplier, provided that this demonstrates Best Value and with agreement from the HoP in consultation with the appropriate SCM.
- 9.12 The evaluation of bids shall be carried out by a panel of suitably qualified Officers who are considered appropriate having regard for the subject matter and value of the Contract.
- 9.13 The Responsible Officer must follow the Council's Access to Information Rules, for example the Responsible Officer must complete the Key Decision process where applicable, and publish a decision record.

10. POST BID NEGOTIATION AND CLARIFICATION

- 10.1 Rule 10 does not apply to Contracts for Health Care Services or Grants.
- 10.2 Post bid negotiations may not be undertaken where the value of the Contract exceeds the relevant WTO GPA Threshold. If the value of the bid exceeds the relevant WTO GPA Threshold, the Director must invite tenders in accordance with **Rules 11 and 12**.
- 10.3 Post bid negotiations with selected Participants shall only be carried out where: -
 - (a) post tender negotiations are permitted by law; and
 - (b) the Director in consultation with the HoP considers that added value may be obtained; and
 - (c) post bid negotiations are conducted by a team of suitably experienced Officers approved by the Director and who have been trained in post bid negotiations; and
 - (d) a comprehensive, written record of the post bid negotiations is kept by the Director; and

(e) a clear record of the added value to be obtained as a result of the post bid negotiations is incorporated into the Contract with the successful Participant.

10.4 **Rules 10.2 and 10.3** shall not operate to prevent clarification of all or part of any bid to the extent permitted by law and where such clarifications are sought the provisions of **Rules 10.3(c) and 10.3(d)** shall apply.

11. ABOVE THRESHOLD PROCESS

11.1 Rule 11 does not apply to Contracts for Health Care Services or Grants.

11.2 Where the estimated value of the Contract exceeds the WTO GPA Threshold, Above Threshold Tenders shall be invited and awarded in accordance with the PCRs and as prescribed in **Rule 11 and 12**.

General Requirements

11.3 Before an Above Threshold Tender is requested the evaluation criteria to be applied to the Above Threshold Tender must be recorded in writing in the SQ and/or ITT document. The evaluation criteria must be identified and the weighting between price and quality established and stated in the SQ and/or ITT sent to Participants.

11.4 Irrespective of the procurement process being undertaken a notice must be published on the Find a Tender Service system and Contracts Finder, where possible this should be through the E-Sourcing system or an appropriate alternative system as agreed with the HoP.

11.5 All Participants invited to submit Above Threshold Tenders shall be provided in all instances with identical instructions and information.

11.6 Where considered appropriate, the HoP may, in consultation with the SCM, permit Participants to submit variant Above Threshold Tenders (i.e. tenders which do not comply with some or all of the requirements of the primary tender). The same opportunity to submit variant Above Threshold Tenders shall be given to all Participants. Variant Above Threshold Tenders shall only be considered if the Participant also submits a compliant primary tender.

11.7 The evaluation of the Above Threshold Tenders shall be carried out by Officers who are considered appropriate having regard for the subject matter and value of the Contract.

11.8 All procurements undertaken in accordance with **Rule 11** shall have a minimum of 3 appropriate Officers (excluding the Procurement and Contract Management Service representative) to undertake the evaluation process. The evaluation process shall include:

- Individual evaluation assessment and scoring
- Consensus marking exercise, chaired by a member of the Procurement and Contract Management Service
- Independent review by SCM, where required
- Moderation by evaluation panel, where required

- 11.9 All evaluation panel members must have completed the evaluation training prior to completing any evaluation process.
- 11.10 Where a Contract is terminated within the first 6 months of the Contract commencement date, the Council may award the contract to the second placed supplier with agreement from the HoP in consultation with the Monitoring Officer provided that this demonstrated Best Value and the original award criteria have not changed.
- 11.11 The Responsible Officer must follow the Council's Access to Information Rules, for example the Responsible Officer must complete the Key Decision process where applicable, and publish a decision record.

12. OPTIONS FOR ABOVE THRESHOLD PROCESS

- 12.1 Rule 12 does not apply to Contracts for Health Care Services or Grants
- 12.2 The Gateway Process shall identify which Above Threshold Tender Procedures shall be used to invite tenders for Contracts with a value in excess of the relevant WTO GPA Threshold.
- (i) the Open Procedure (as prescribed by PCR Regulation 27)
 - (ii) the Restricted Procedure (as prescribed by PCR Regulation 28)
 - (iii) the Competitive Procedure with Negotiation (as prescribed by PCR Regulation 29)
 - (iv) the Competitive Dialogue Procedure (as prescribed by PCR Regulation 30)
 - (v) the Innovation Partnership Procurement (as prescribed by PCR Regulation 31)
 - (vi) use of the Negotiated Procedure without prior publication (as prescribed by PCR Regulation 32)
 - (vii) Social and Other Specific Services (Light Touch Regime) (as prescribed by PCR Regulations 74-76)

and such identified process shall be used for the invitation of Above Threshold Tenders in accordance with the requirements of the PCR's.

- 12.3 The Gateway Process shall also identify which of the following techniques and instruments which can be used for Electronic and Aggregated Procurements:
- (i) Framework Agreement (as prescribed by PCR Regulation 33)
 - (ii) Dynamic Purchasing System (as prescribed by PCR Regulation 34)
 - (iii) Electronic auctions (as prescribed by PCR Regulation 35)
 - (iv) Electronic catalogues (as prescribed by PCR Regulation 36).

13. RECEIPT AND OPENING OF ABOVE THRESHOLD TENDERS

- 13.1 Rule 13 does not apply to Contracts for Health Care Services or Grants.
- 13.2 A written Above Threshold Tender may only be considered if: -
- (a) it has been received electronically through the E-Sourcing System, or (where permitted in exceptional circumstances, and subject to agreement by the HoP) it has been received electronically through an appropriate alternative method, such as a secure email inbox; or
 - (b) (where permitted under Regulation 84(h)) it has been received in hard copy in a sealed envelope marked "Above Threshold Tender" and indicating the subject matter of the Above Threshold Tender, and the identity of the Participant cannot be ascertained from the tender envelope; and
 - (c) (subject to **Rule 13.5**) it has been received by the Above Threshold Tender closing date and time.
- 13.3 The S151 Officer (or a person designated by them) shall be responsible for the reception and safe custody of Above Threshold Tenders until they are opened.
- 13.4 Electronically submitted Above Threshold Tenders, whether electronic or hard copy must be opened at the same time, in an auditable way, by an independent Officer from the Procurement and Contract Management Service.
- 13.5 Where permitted under Regulation 84(h) of the PCRs and Above Threshold Tenders are returned in hard copy format a written record shall be maintained by the HoP, of the Above Threshold Tenders received. Such a record shall include the date and time of Above Threshold Tender opening, the identity of the Officer(s) present, the identities of Participants and the tendered sums (where readily ascertainable).
- 13.6 Above Threshold Tenders submitted in hard copy must be opened at the same time and in the presence of the S151 Officer (or a person designated by them) or, where the Procurement and Contract Management Services is undertaking the procurement, the Monitoring Officer (or an Officer designated).
- 13.7 If an Above Threshold Tender is received after the specified closing date and time it may not be considered unless the HoP is satisfied that the Above Threshold Tender was submitted electronically or posted or otherwise dispatched in sufficient time to be delivered before the specified time but that delivery was prevented by an event beyond the control of the Participant.

14. ABOVE THRESHOLD TENDER EVALUATION AND ACCEPTANCE

- 14.1 Rule 14 does not apply to Contracts for Health Care Services or Grants.
- 14.2 The relevant officers shall evaluate Above Threshold Tenders using the evaluation criteria published in accordance with **Rule 11.3**.
- 14.3 Before a Contract is awarded the HoP shall, in consultation with the SCMs, determine whether it is proportionate and appropriate to complete a risk assessment to ascertain the financial stability of the successful Participant. The risk assessment shall take into account the subject matter, complexity, duration, value and any other such factors as may be deemed to be relevant. This shall be recorded in accordance with the Gateway Process (Gate 3) where appropriate.

- 14.4 On completion of the evaluation of the Above Threshold Tenders received and once all internal approvals have been obtained through the Gateway Process (Gate 3), the HoP (or an Officer authorised by the HoP) shall write to all Participants informing them of the outcome of the Above Threshold Tender evaluation and providing feedback on the content of their submission, in accordance with Regulation 55 of the PCR's.
- 14.5 The HoP (or an Officer authorised by the HoP) shall wait a minimum of ten days (15 days if not sent electronically) from the date of issue of the letters notifying the Participants of the result of the evaluation before completing the Contract with the successful Participant, except where not required for example for call-offs under an existing Framework.
- 14.6 The HoP (or an Officer authorised by the HoP) shall send for publication a Contract Award Notice stating the outcome of the procurement procedure no more than 30 days after the award of the Contract.

15. OPTIONS FOR HEALTH CARE SERVICES PROCESS

- 15.1 The PSR governance process will identify which procedure shall be used for all Health Care Service contracts irrespective of value.
- a) Direct Award A (as prescribed by PSR Regulation 7)
 - b) Direct Award B (as prescribed by PSR Regulation 8)
 - c) Direct Award C (as prescribed by PSR Regulation 9)
 - d) The Most Suitable Provider Process (as prescribed by PSR Regulation 10)
 - e) The Competitive Process (as prescribed by PSR Regulation 11)

Such identified processes shall be used for the invitation and/or contract award in accordance with the requirements of the PSR.

16. CERTIFICATION OF CONTRACTS

- 16.1 The Local Government (Contracts) Act (LGCA) 1997 clarified the power of local authorities to enter into certain contracts, including Private Finance Initiative Contracts. Where Contracts need to be certified under the 1997 Act, only the following Officers are authorised to do so, following consultation with the relevant Executive Member: the Director Children and Young People's Service, the Director of Environment, the Director Health and Adult Services, the Director of Community Development, the Director of Public Health, the Monitoring Officer and the S151 Officer.

17. EXCEPTIONS TO PROCUREMENT AND CONTRACT PROCEDURE RULES

- 17.1 Rule 17 does not apply to Contracts for Health Care Services or Grants.
- 17.2 A Director does not need to invite bids in accordance with **Rule 9** in the following circumstances: -
- (a) purchases via Framework Agreements which have been established either by the Council or by other public sector bodies or consortia (including, but not

limited to PSBOs) and where such framework agreements are lawfully accessible to the Council. Contracts awarded from such Framework Agreements shall be awarded in accordance with the provisions of that Framework Agreement; or

- (b) the contract is to be awarded to the Council's teckal company which is legally controlled by the Council; or
- (c) the instruction of Counsel by the Monitoring Officer; or
- (d) where funding is received by the Council, either in its own right or as an accountable body, and the terms of such grant or other external funding state that it must be applied in accordance with those terms; or
- (e) purchases at public auctions (including internet auction sites, e.g. Ebay) where the Director is satisfied that value for money will be achieved; or
- (f) the purchase of Supplies, Works, Services or Social and Other Specific Services which are of such a specialised nature as to be obtainable from one Contractor only; or
- (g) repairs to or the supply of parts for existing proprietary machinery or plant where to obtain such supplies from an alternative supplier would invalidate the warranty or contractual provisions with the existing supplier; or
- (h) Social or Other Specific Services Contracts where:-
 - (i) the service is currently supplied by a Contractor to the satisfaction of the relevant Director, is considered to be offering value for money and where the foreseeable disruption to service users cannot justify the invitation of further bids, or
 - (ii) the service is of a specialist or personal nature and where service users must be involved in the selection of the Contractor and where the Director Health and Adult Services and the Director Children and Young People's Service considers it inappropriate for bids to be invited, or
 - (iii) where the relevant Director is satisfied that the urgency of the need for the service prevents the invitation of bids in which case consideration shall be given to the duration of that service; or
- (i) in relation to Pilot schemes for a proof of contract/trialling a product or area of innovation.
- (j) Contracts where the Director with the agreement of the HoP agree that for reasons of extreme urgency brought about by unforeseeable events unattributable to the Council, the timescales for obtaining bids cannot be met. A written record shall be signed and dated by the Director, whenever this Rule applies.

17.3 Where any of the exceptions set out in **(e) to (j)** above are applied a Directors Recommendation, in consultation with the relevant SCMs, shall be signed, dated and kept. The Procurement and Contract Management Service shall maintain a register of all recommendations made under this Rule.

17.4 A Director does not need to invite Above Threshold Tenders in accordance with **Rule 11 and 12**, in the following circumstances however the gateway process at **Rule 19** shall still apply:

- (a) purchases via Framework Agreements which have been established either by the Council or by other public sector bodies or consortia (including, but not limited to PSBO's) and where such Framework Agreements are lawfully accessible to the Council. Contracts awarded from such Framework Agreements shall be awarded in accordance with the provisions of that Framework Agreement. Where appropriate Officers should apply a minimum 10 day standstill period for all call-off Contracts awarded under an existing Framework Agreement. This is not mandatory but is deemed best practice; or
- (b) where:
 - (i) Regulations 12 or 72 of the PCRs apply; or
 - (ii) any other specific exclusions as set out in the PCRs apply.

Waivers

- 17.5 Specific exceptions to these Rules are permitted in such other circumstances as the S151 Officer and the Monitoring Officer may agree.
- 17.6 Requests for waivers shall be made using the Waiver Request Form prescribed by the S151 Officer which shall specify the reasons for the request.
- 17.7 Any requests for waivers shall be made in consultation with the relevant SCM's, and be signed, dated and kept. The Procurement and Contract Management Service shall maintain a register of all waivers made under this Rule.

18. COMPLIANCE, CONTRACT REGISTER AND PROCUREMENT PIPELINE

- 18.1 Every Officer shall comply with these Rules and any unauthorised failure to do so may lead to disciplinary action.
- 18.2 The S151 Officer shall be responsible for monitoring adherence to these Rules.
- 18.3 The HoP shall nominate a representative to act as a key contact point in relation to procurement matters for spend categories; such representatives shall be termed SCMs.
- 18.4 Each Director, in conjunction with the HoP, shall take all such steps as are reasonably necessary to ensure that Officers within their Directorate are aware of and comply with these Rules, the Procurement Manual and the Finance Manual referred to in **Rule 2.5**.
- 18.5 An annual report on procurement matters, such report to include an annual procurement plan and actions arising from the annual procurement plan, will be presented to a meeting of the Audit Committee.
- 18.6 The Council maintains a Contract Register the purpose of which is to record key details of:
 - 18.6.1 all Contracts with an aggregate value of £5,000 (exclusive of VAT) or more; and

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18.6.2 all Health Care Services contracts irrespective of value.

18.7 All Responsible Officers will notify the Procurement and Contract Management Service of any Contract awarded:

18.7.1 above £5,000; or

18.7.2 any contract for Health Care Services irrespective of value.

The Responsible Officer will use the format prescribed by the Procurement and Contract Management Service and report this information quarterly.

18.8 The HoP shall ensure that:-

- (a) all relevant Contracts (including those Contracts to which **Rule 16** applies) are entered onto the Contract Register; and
- (b) the Contract Register is maintained by entering new Contracts onto it and removing expired Contracts from it in line with the Council's Records Retention and Destruction Schedule.

Contracts Finder

18.9 When a Procurement leading to a Contract in excess of £30,000 inclusive of VAT is awarded the Procurement and Contract Management Service shall ensure that such information as is prescribed in the PCRs is published on Contracts Finder via the ESourcing system.

18.10 When a Procurement leading to a Health Care Services Contract of any value is awarded, the Procurement and Contract Management Service shall ensure that such information as is detailed in the PSRs is published on Contracts Finder via the E-Sourcing.

19. GATEWAY PROCESS AND PSR GOVERNANCE PROCESS REPORTS INCLUDING NOTIFICATION OF SECTION 151 OFFICER AND MONITORING OFFICER

19.1 When a procurement or Grant is being considered which is expected to exceed the financial value thresholds specified in **Rule 19.2** the Gateway Process must be completed and signed off by the relevant Officers, as detailed in **Table 5** below.

Table 6: Gateway Process - Authorisation to Approve

Gateway Process gate	Approval process
Gate 1 – Commissioning and Procurement Options Appraisal (includes Grants)	PAB or HoP or delegated SCM AND The relevant Director or delegated Assistant Director AND

	<p>Finance - S151 Officer or delegated Assistant Director</p> <p>AND</p> <p>The Monitoring Officer or delegated officer</p>
Gate 2 – Authorisation of Documents	<p>An Officer from the Procurement and Contract Management Service</p> <p>AND</p> <p>SCM or delegated Officer</p>
Gate 3 – Contract/ Grant Award	<p>PAB or HoP or delegated SCM</p> <p>AND</p> <p>The relevant Director or delegated Assistant Director</p> <p>AND</p> <p>Finance - S151 Officer or delegated Assistant Director</p>
Gate 4(a) – Contract / Grant Extension/Variation/Novation	<p>PAB or HoP or delegated SCM</p> <p>AND</p> <p>The relevant Director or delegated Assistant Director</p> <p>AND</p> <p>Finance - S151 Officer or delegated Assistant Director</p> <p>AND, where appropriate</p> <p>Monitoring Officer or delegated officer – <i>only in cases where the extension is not part of the original Contract.</i></p>
Gate 4(b) – Contract/ Grant Termination (during the contract period)	<p>PAB or HoP or delegated senior officer</p> <p>AND</p> <p>The relevant Director or delegated Assistant Director</p> <p>AND</p> <p>Finance - S151 Officer or delegated Assistant Director</p> <p>AND</p>

	Monitoring Officer or delegated officer
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19.2 The whole contract financial value thresholds for the purposes of **Rule 19.1** are:

- (a) Works and Concession Contracts - £1,000,000 inclusive of VAT
- (b) Social and Other Specific Services Contracts - £663,540 inclusive of VAT
- (c) Goods and Services Contracts - £214,904 inclusive of VAT.

The above values are used to determine the Gateway Process threshold for Grants.

19.3 In relation to Health Care Services contracts the PSR Governance Process must be completed and signed off by the relevant Officers, as detailed in **Table 7** below.

Table 7: PSR Governance Process - Authorisation to Approve

PSR Governance Process	Approval process
PSR Direct Award Process A, B or C – Contract Appraisal and Award	PAB or HoP or delegated SCM AND The relevant Director or delegated Officer
PSR Most Suitable Provider Process or Competitive Process - Options Appraisal / Project Initiation	PAB or HoP or delegated SCM AND The relevant Director or delegated Officer
PSR review – Authorisation of Documents	An Officer from the Procurement and Contract Management Service AND SCM or delegated Officer
PSR Most Suitable Provider Process or Competitive Process – Contract/ Grant Award	PAB or HoP or delegated SCM AND The relevant Director or delegated Officer
PSR Contract Modification – Contract / Grant Extension/Variation/Novation	PAB or HoP or delegated SCM AND The relevant Director or delegated Officer AND, where appropriate

	Monitoring Officer or delegated officer – <i>only in cases where the extension is not part of the original Contract.</i>
PSR Contract Termination – Contract / Grant Termination (during the contract period)	PAB or HoP or delegated SCM AND The relevant Director or delegated Officer AND Monitoring Officer or delegated officer

19.4 The whole contract financial value thresholds for the purposes of **Rule 19.3** are:

- (a) Health Care Services Contracts – any value

20. CONTRACT MANAGEMENT

20.1 The Responsible Officer shall take all such steps as are appropriate to monitor and review the performance of the Contract, having regard to its value, nature, duration and subject matter. As part of the monitoring and review process the Responsible Officer shall maintain adequate records of Contract performance and details of review meetings with the Contractor. Such relevant records and details shall be made available to Internal Audit whenever required and shall be recorded in any relevant Gateway Process report (Gate 4).

20.2 Where appropriate the Responsible Officer will attend the Contract Management Practitioners Group.

Contract Variation/Novation

20.3 Contracts with a value below the relevant WTO GPA Threshold may be varied or extended or novated in accordance with the terms of that Contract. Any proposed variations which have the effect of materially changing the Contract must be approved by the Monitoring Officer, whether or not they are affected by amending the Contract itself or by correspondence.

20.4 Contracts with a value in excess of the relevant WTO GPA Threshold may be varied or extended in accordance with the terms of that Contract and/or as outlined in Regulation 72 of the PCRs. Approval must be sought in accordance with **Rule 19.1**, (Table 5 - Gateway Process - Authorisation to Approve Gate 4a).

20.5 Health Care Services Contract variations must be done in accordance with Regulation 13 of the PSRs. Approval must be sought in accordance with **Rule 19.3**.

Contract Termination

20.6 If an Officer requires a Contract which exceeds the financial values stated in **Rule 19.2** or any Health Care Service Contract to be terminated then this must be done in accordance with the terms of the Contract and in accordance with the PCRs or PSRs,

where applicable. Approval must be sought in accordance with **Rule 19.1** or **Rule 19.3** (as applicable).

21. TRAINING FOR PROCUREMENT AND CONTRACT MANAGEMENT

- 21.1 Where appropriate any Officer involved in procurement activities shall have received a level of formal training commensurate with the nature of the procurement activity being undertaken.
- 21.2 Where appropriate the Responsible Officer involved in contract management shall have received a level of formal training commensurate with the nature of the contract.

22. DECLARATION OF INTERESTS

- 22.1 A Conflict of Interest declaration must be completed by all members of the evaluation panel. A Confidentiality Agreement or Declaration form must also be completed by any members of the evaluation panel who are not directly employed by the Council, unless there are alternative appropriate confidentiality provisions within the persons appointment documents (such as a consultancy agreement).
- 22.2 If it comes to the knowledge of a Member, Responsible Officer or other Officer that a Contract or Grant in which they have an interest (determined in accordance with the Members' and/or Officers' Code of Conduct as appropriate) has been or is proposed to be entered into by the Council, they shall immediately give written notice to the Monitoring Officer.
- 22.3 In relation to Health Care Services Contracts, conflicts of interest must be managed in line with Regulation 21 of the PSRs.

23. GRANTS

- 23.1 A grant is a sum of funds for a specific purpose. Under a grant agreement, the funder makes a payment to the recipient for a specific purpose. The recipient is not obliged to deliver any goods or services to the funder. The Council may grant-fund third party organisations for example to help deliver community cohesion or to provide complementary activities. Responsible Officers should in consultation with Procurement and Contract Management Service and Monitoring Officer understand if the Grant is subject to the PCRs or PSRs.
- 23.2 Grants up to and including a value of £100,000 may be directly awarded where a Best Value Form is completed, and subsidy control law must be complied with. It is the Officer's responsibility to complete the Best Value Form.
- 23.3 For any Grant over £100,000, a competitive grants process must be completed and subsidy control law complied with. Where a competitive grants process is undertaken, a Competitive Grants Form must be completed. Where appropriate, the opportunity should be advertised on the Council's ESourcing system.
- 23.4 Where the value of a grant exceeds the relevant WTO GPA Threshold, any value for Health Care Service Contracts, or £1,000,000 for works, the Gateway Process shall be completed in accordance with **Rule 19**.
- 23.5 Specific exceptions to **Rule 23** are permitted in circumstances as the Monitoring Officer and S151 Officer may agree.

23.6 The Responsible Officer shall take all such steps as are appropriate to monitor and review the delivery of the grant agreement, having regard to its value, nature, duration and subject matter. As part of the Grant monitoring and review process the Responsible Officer shall maintain adequate records of delivery and details of review meetings with the grant recipient.

24. HIRING AND ENGAGING STAFF

24.1 Where an Officer is hiring or engaging a staff member who is not on the Council payroll there is a legal requirement to determine whether it is the responsibility of the Council to deduct tax and national insurance at source, in accordance with the requirements of the Social Security Contributions (Intermediaries) Regulations 2000, as amended (IR35).

13.03 Types of Decision

(a) Decisions reserved to full Council. Decisions relating to the functions listed in Article 4.02 will be made by the full Council and not delegated.

(b) Key decisions.

(i) A key decision means a decision made in connection with the discharge of a function which is the responsibility of the Executive and which is likely:

(aa) to result in the Council incurring expenditure, or making savings, which are significant having regard to the Council's budget for the service or function to which the decision relates; or

(bb) to be significant in terms of its effects on communities living or working in an area comprising two or more electoral divisions in the area of the Council. more than one community.

(ii) For the purposes of (i)(aa) above, savings or expenditure are significant if they are equal to or greater than £500,000 or 20% of the gross expenditure of the relevant budget service area (as explained in the Financial Procedure Rules relating to virement) whichever is the less, but, subject to (i)(bb) above, does not include:

- ♦ a decision concerning a bidan application for grant or external funding;
- ♦ a decision taken on expenditure specifically identified within budget approved by Council on items necessary for normal operational service delivery;
- ♦ a decision taken on expenditure which is specifically identified on the Procurement Pipeline.

NB: Where the decision will also have a significant impact on more than one community (as well as the significant financial impact) then the above exclusions should not generally be relied upon.

(ii) For the purposes of (i)(aa) and (bb) above, a key decision does not include:

- ♦ a decision taken for the purpose of implementing an earlier key decision.

Access to information legislation sets out additional requirements upon local authority decision-making in relation to key decisions. These are incorporated in the Council's Access to Information Procedure Rules in Part 4 of the Constitution.

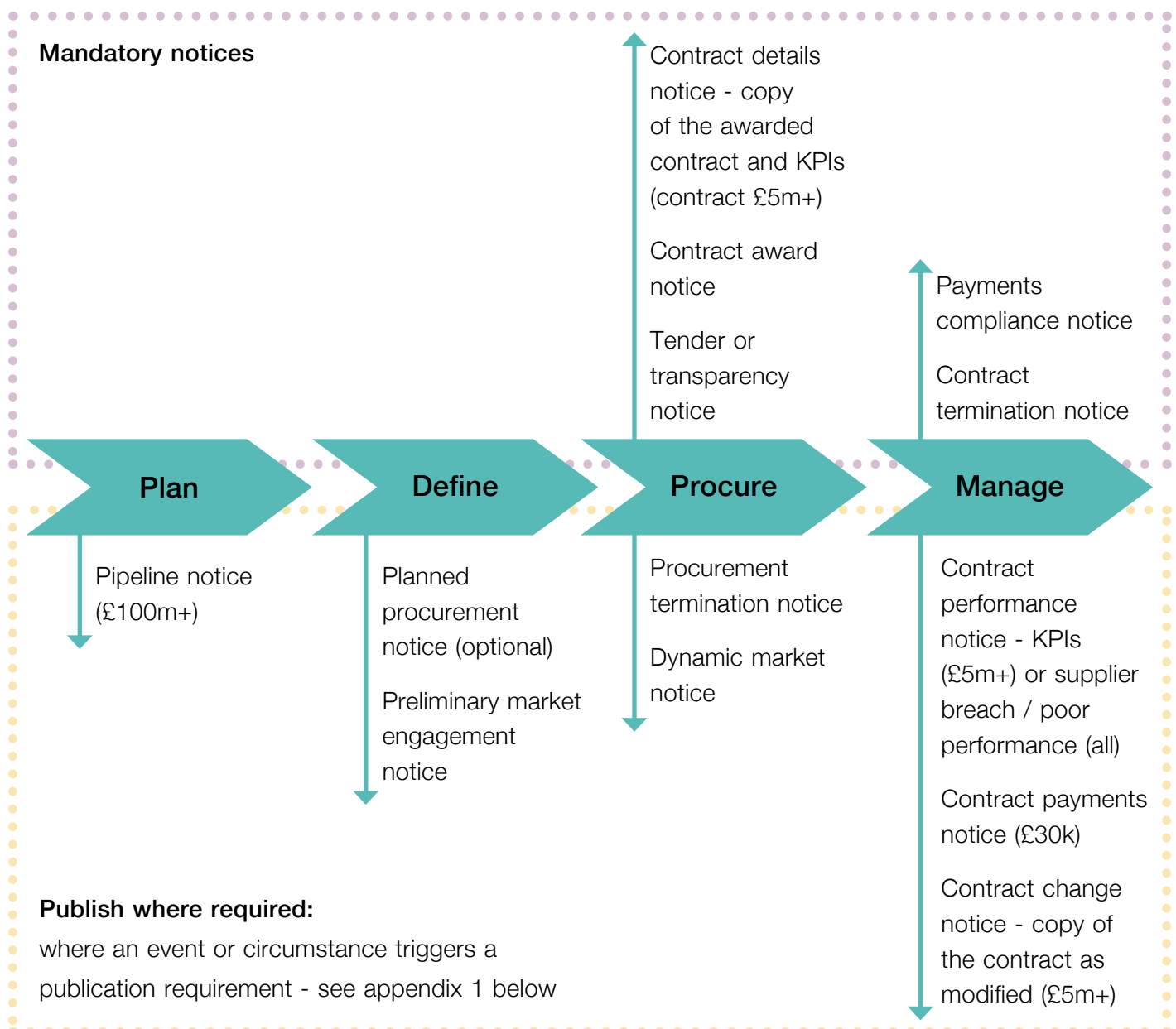
(iv) A decision maker may only make a key decision in accordance with the requirements of the Executive Procedure Rules set out in Part 4 of this Constitution.



Transparency notices / publication

Flowchart

This flowchart demonstrates the notices and other information that you may publish throughout the end-to-end procurement lifecycle (depending on the procurement procedure followed, the nature of the contract and / or the contracting authority). **Further details about each notice can be found in the notices fact sheet.**



Appendix 1: publication triggers (publication when required)

The following table sets out the publication triggers that apply to notices and other information that should be 'publish when required' on the central digital platform. Exemptions to publication apply, see the notices fact sheet for more details.

Notice / information	Publication trigger
Pipeline notice	Where organisational procurement spend is £100m+, publish 12-month forward of procurements £2m+
Planned procurement notice	Publish a qualifying planned procurement notice to reduce tender timescales
Preliminary market engagement notice	Publish where pre-market engagement is planned or has taken place (or explain why not, in tender notice)
Procurement termination notice	Publish if, following a tender or transparency notice, the procurement ends without a contract award
Dynamic market notice	Publish to advertise, establish, change or terminate a dynamic market
Copy of awarded contract (and KPIs)	For contracts over £5m total value, KPIs must be set and the contract (redacted as required) published
Contract performance notice	Publish annual KPI data (contracts £5m+), and/or as required to report breach of contract / poor performance
Contract payments notice	Publish where one or more contract payment of £30k+ is made under a public contract (quarterly)
Contract change notice	Publish when making a contract modification (unless exemption applies)

Extracts from Financial Procedure Rules

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28.0 GRANTS AND EXTERNAL FUNDING

28.1 External funding can provide an important source of income to the Council but grant conditions must be carefully examined before any application is submitted or agreement is entered into to ensure they are compatible with the Council's aims and objectives. Grant conditions may also result in the Council committing to future expenditure for which there is no budget provision. A risk assessment must therefore be completed and documented to ensure all potential financial obligations and future liabilities are properly identified.

28.2 The CFO will provide detailed procedural guidance to follow when applying for grant or other external funding, and before any offers of funding are accepted.

28.3 Corporate Directors should consult with the CFO in all circumstances where applications for grants or other external funding are being considered.

Applying for a Grant

28.4 The following approvals are required before applications are submitted. The limits apply to the aggregate level of funding where the grant is to be paid in instalments.

Estimated Value of Grant	Required action / approval
Less than £200,000 £500,000	Corporate Director in consultation with CFO
£200,000 £500,000 and over	Obtain approval of the CFO in consultation with the Executive Member for Finance and other relevant Executive Member(s)*

* Recurring grants and external funding (a grant/funding which has been applied for previously with no substantial change to grant conditions or delivery of the grant) require consultation with the relevant Executive Member(s) at the discretion of the CFO.

Accepting a Grant or External Funding

28.5 The following approvals are required before any offers of grant or other external funding are accepted:

New, discretionary grants and external funding (a new grant/funding which at the discretion of the Council to apply for and has not been applied for previously):

Value of Grant Offer	Required action / approval
Less than £200,000 £500,000	Obtain approval of the CFO
£200,000 £500,000 - £1m	Obtain approval of the relevant Executive Member(s) in consultation with the CFO and the Executive Member for Finance
Over £1m	Obtain approval of the Executive

Recurring grants and external funding (a grant which has been applied for previously with no substantial change to ~~grant conditions or~~ delivery of the grant):

Estimated Value of Grant	Required action/approval
Less than £200,000 <u>£500,000</u>	Corporate Director to inform the CFO
£200,000 <u>£500,000</u> and over	Obtain approval of the CFO in consultation with the Executive Member for Finance and other relevant Executive Member(s) as necessary

Direct award grants (grant provided directly to the Council ~~where it is statutory requirement to provide the prescribed service and~~ where there is no application requirement):

Type of grant	Required action/approval
Statutory <u>Direct Award grant</u>	Corporate Director to inform the CFO
Discretionary	As per rules for new discretionary grants and recurring grants

- 28.6 Corporate Directors are responsible for ensuring all grant conditions are complied with and the required approvals and certifications are obtained before submitting claims or returns to the relevant funding bodies.

Extract from Executive Members' Delegation Scheme

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Each individual member of the Executive has the following responsibilities and powers:

...

6. In respect of grant or other external funding:

- (a) To be consulted, along with the Executive Member for Finance, regarding the submission of bids for grant or other external funding in excess of ~~£200,000~~£500,000 or more (save in the case of recurring grants, where consultation with the Executive Member will be at the discretion of the Chief Finance Officer), as set out in Financial Procedure Rule 28.4; and
- (b) Following consultation with the Chief Finance Officer and the Executive Member for Finance, to authorise the acceptance of any offer of new discretionary grant or other external funding of ~~£200,000~~£500,000 to £1million (inclusive) in line with the requirements of Rules 28.5 of the Financial Procedure Rules;
- (c) To be consulted, along with the Executive Member for Finance, regarding the acceptance of recurring grants or other external funding of ~~£200,000~~£500,000 or more, as set out in Financial Procedure Rule 28.5;

subject, in all cases, to the implications for the Council being consistent with the budget and policy framework, and subject also to the requirements of the Financial Procedure Rules in relation to Partnerships and Accountable Bodies at Rules 29 and 30 respectively.

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Initial Climate Change Impact Assessment (Form created August 2021)

The intention of this document is to help the council to gain an initial understanding of the impact of a project or decision on the environment. This document should be completed in consultation with the supporting guidance. Dependent on this initial assessment you may need to go on to complete a full Climate Change Impact Assessment. The final document will be published as part of the decision-making process.

If you have any additional queries, which are not covered by the guidance please email climatechange@northyorks.gov.uk

Title of proposal	Proposed amendments to the Council's Constitution
Brief description of proposal	To consider proposed amendments to the Constitution.
Directorate	Central Services
Service area	Legal and Democratic Services
Lead officer	Barry Khan, Assistant Chief Executive Legal and Democratic Services and Monitoring Officer, North Yorkshire Council
Names and roles of other people involved in carrying out the impact assessment	Moira Beighton, Senior Governance Lawyer, North Yorkshire Council

The chart below contains the main environmental factors to consider in your initial assessment – choose the appropriate option from the drop-down list for each one.

Remember to think about the following;

- Travel

- Construction
- Data storage
- Use of buildings
- Change of land use
- Opportunities for recycling and reuse

Environmental factor to consider	For the council	For the county	Overall
Greenhouse gas emissions	No effect on emissions	No Effect on emissions	No effect on emissions
Waste	No effect on waste	No effect on waste	No effect on waste
Water use	No effect on water usage	No effect on water usage	No effect on water usage
Pollution (air, land, water, noise, light)	No effect on pollution	No effect on pollution	No effect on pollution
Resilience to adverse weather/climate events (flooding, drought etc)	No effect on resilience	No effect on resilience	No effect on resilience
Ecological effects (biodiversity, loss of habitat etc)	No effect on ecology	No effect on ecology	No effect on ecology
Heritage and landscape	No effect on heritage and landscape	No effect on heritage and landscape	No effect on heritage and landscape

If any of these factors are likely to result in a negative or positive environmental impact then a full climate change impact assessment will be required. It is important that we capture information about both positive and negative impacts to aid the council in calculating its carbon footprint and environmental impact.

Decision (Please tick one option)	Full CCIA not relevant or proportionate:	Not relevant/proportionate	Continue to full CCIA:	
Reason for decision	The issues covered by the report do not of themselves present any significant climate change implications.			
Signed (Assistant Director or equivalent)	BARRY KHAN, Assistant Chief Executive Legal and Democratic Services and Monitoring Officer			
Date	20 June 2024			

Initial equality impact assessment screening form			
This form records an equality screening process to determine the relevance of equality to a proposal, and a decision whether or not a full EIA would be appropriate or proportionate.			
Directorate	Central Services		
Service area	Legal and Democratic Services		
Proposal being screened	To consider proposed amendments to the Constitution.		
Officer(s) carrying out screening	Barry Khan, Assistant Chief Executive Legal and Democratic Services and Monitoring Officer, North Yorkshire Council		
What are you proposing to do?	Approve amendments to the Constitution.		
Why are you proposing this? What are the desired outcomes?	To enable safe and legal decision making for the Council.		
Does the proposal involve a significant commitment or removal of resources? Please give details.	No significant implications.		
Impact on people with any of the following protected characteristics as defined by the Equality Act 2010, or NYCC's additional agreed characteristics			
As part of this assessment, please consider the following questions:			
<ul style="list-style-type: none"> To what extent is this service used by particular groups of people with protected characteristics? Does the proposal relate to functions that previous consultation has identified as important? Do different groups have different needs or experiences in the area the proposal relates to? 			
If for any characteristic it is considered that there is likely to be an adverse impact or you have ticked 'Don't know/no info available', then a full EIA should be carried out where this is proportionate. You are advised to speak to your Equality rep for advice if you are in any doubt.			
Protected characteristic	Potential for adverse impact		Don't know/No info available
	Yes	No	
Age		No	
Disability		No	
Sex		No	
Race		No	
Sexual orientation		No	
Gender reassignment		No	
Religion or belief		No	
Pregnancy or maternity		No	
Marriage or civil partnership		No	
NYCC additional characteristics			
People in rural areas		No	
People on a low income		No	
Carer (unpaid family or friend)		No	
Does the proposal relate to an area where there are known inequalities/probable impacts (e.g. disabled people's access to public transport)? Please give details.	The decision relates to the whole area and applies equally.		
Will the proposal have a significant effect on how other organisations operate? (e.g.	No significant implications.		

<p>partners, funding criteria, etc.). Do any of these organisations support people with protected characteristics? Please explain why you have reached this conclusion.</p>				
<p>Decision (Please tick one option)</p>	<p>EIA not relevant or proportionate:</p>	<input checked="" type="checkbox"/>	<p>Continue to full EIA:</p>	
<p>Reason for decision</p>	<p>The approval of amendments to the Constitution will not have an adverse impact on any protected characteristic and therefore a full EIA would be disproportionate in this case.</p>			
<p>Signed (Assistant Director or equivalent)</p>	<p><i>Barry Khan</i></p>			
<p>Date</p>	<p>20 June 2024</p>			